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(FORM UPDATED: 08/11/2010)

# WISCONSIN STATE LEGISLATURE ... PUBLIC HEARING - COMMITTEE RECORDS

2005-06

(session year)

# Senate

(Assembly, Senate or Joint)

Committee on ... Veterans, Homeland Security, Military Affairs, Small Business and Government Reform (SC-VHSMASBGR)

# **COMMITTEE NOTICES ...**

- Committee Reports ... CR
- Executive Sessions ... ES
- Public Hearings ... PH

# INFORMATION COLLECTED BY COMMITTEE FOR AND AGAINST PROPOSAL

- Appointments ... Appt (w/Record of Comm. Proceedings)
- Clearinghouse Rules ... CRule (w/Record of Comm. Proceedings)
- Hearing Records ... bills and resolutions (w/Record of Comm. Proceedings)

(ab = Assembly Bill)

(ar = Assembly Resolution)

(air = Assembly Joint Resolution)

(sb = Senate Bill)

(sr = Senate Resolution)

(**sir** = Senate Joint Resolution)

Miscellaneous ... Misc

### **Senate**

# **Record of Committee Proceedings**

# Committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform

#### **Assembly Bill 202**

Relating to: special distinguishing registration plates for groups that are military in nature and making an appropriation.

By Representatives Freese, Gronemus, Ballweg, Hahn, Hines, Kestell, Krawczyk, Musser, Nischke, Ott, Petrowski, Pridemore, Suder, M. Williams and Owens; cosponsored by Senators Brown, Schultz, Carpenter and Roessler.

November 09, 2005 Referred to Committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform.

#### November 16, 2005 PUBLIC HEARING HELD

Present: (5) Senators Brown, Zien, Kanavas, Breske and Wirch.

Absent: (0) None.

#### Appearances For

- Terry Musser State Representative, 92nd State Assembly District
- Cliff Johnson, Prairie du Sac
- Rob Richard Office of State Representative Steve Freese
- Jacqueline Dicks Office of State Representative Carol Owens
- Anthony Hardie Executive Assistant, Wisconsin Department of Veterans Affairs

#### Appearances Against

• None.

#### Appearances for Information Only

• None.

#### Registrations For

- Larry Olson, Madison Wisconsin Department of Military Affairs
- Mike Furgal, Madison Veterans of Foreign Wars (VFW)

#### Registrations Against

• None.

December 2, 2005

# EXECUTIVE SESSION HELD\* \* - POLLING

Moved by the Committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform that **Senate Amendment 1 (LRBa1505)** be recommended for adoption.

Ayes: (5) Senators Brown, Zien, Kanavas, Breske and Wirch.

Noes: (0) None.

ADOPTION OF SENATE AMENDMENT 1 (LRBA1505) RECOMMENDED, Ayes 5, Noes 0

Moved by the Committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform that **Assembly Bill 202** be recommended for concurrence as amended.

Ayes: (5) Senators Brown, Zien, Kanavas, Breske and Wirch.

Noes: (0) None.

CONCURRENCE AS AMENDED RECOMMENDED, Ayes 5, Noes 0

Daniel Lindstedt Committee Clerk

2.6. Watelt

#### ASSEMBLY BILL 202 (LRB -1601)

An Act to amend 20.395 (5) (cj), 341.14 (6r) (b) 2. and 341.14 (6r) (fm) 7.; and to create 341.14 (6r) (f) 3m., 341.14 (6r) (f) 6m., 341.14 (6r) (f) 9g., 341.14 (6r) (f) 9m., 341.14 (6r) (f) 12g. and 341.14 (6r) (f) 12m. of the statutes; relating to: special distinguishing registration plates for groups that are military in nature and making an appropriation. 2005

03-14.	A.	Introduced by Representatives Freese, Gronemus, Ballweg, Hahn, Hines, Kestell, Krawczyk, Musser, Nischke, Ott, Petrowski, Pridemore, Suder and M. Williams; cosponsored by Senators Brown, Schultz, Carpenter and Roessler.	
03-14.	A.	Read first time and referred to committee on Transportation	126
03-14.	Α.	Fiscal estimate received.	
04-21.	Α.	Public hearing held.	
05-19.	A.	Executive action taken.	
05-19.	Α.	Assembly amendment 1 offered by committee on Transportation (LRB a0527)	253
06-28.	Α.	Report Assembly Amendment 1 adoption recommended by committee on Transportation, Ayes 12, Noes 2	343
06-28.	A.	Report passage as amended recommended by committee on Transportation, Ayes 14, Noes 0	343
06-28.	Α.	Referred to joint committee on Finance	343
10-26.	A.	Executive action taken.	
10-31.	A.	Report Assembly Amendment 1 adoption recommended by joint committee on Finance, Ayes 16, Noes 0	558
10-31.	A.	Report passage as amended recommended by joint committee on Finance, Ayes 16, Noes 0	558
10-31.	A.	Referred to committee on Rules	558
11-01.	A.	Placed on calendar 11-8-2005 by committee on Rules.	
11-04.	A.	Assembly substitute amendment 1 offered by Representative Musser (LRB s0276)	579
11-08.	A.	Representative Owens added as a coauthor	587
11-08.	A.	Read a second time	
11-08.	A.	Assembly substitute amendment 1 adopted	587
11-08.	A.	Ordered to a third reading	
11-08.	A.	Rules suspended	
11-08.	Α.	Read a third time and <b>passed</b> , Ayes 97, Noes 0	587
11-08.	A.	Ordered immediately messaged	. 587
11-09.	S.	Received from Assembly	
11-09.	S.	Read first time and referred to committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform	
11-16.	S.	Public hearing held.	
12-01.	S.	Senate amendment 1 offered by Senator Brown (LRB a1505)	470
12-02.	S.	Executive action taken.	
12-05.	S.	Report adoption of Senate Amendment 1 recommended by committee on Veterans, Homeland Security,	
		Military Affairs, Small Business and Government Reform, Ayes 5, Noes 0	. 475
12-05.	S.	Report concurrence as amended recommended by committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform, Ayes 5, Noes 0	. 475
12-05.	S.	Available for scheduling.	
12-05.	S.	Referred to joint committee on Finance by committee on Senate Organization pursuant to Senate Rule 41 (1)(e), Ayes 5, Noes 0	. 474
12-09.	S.	Withdrawn from joint committee on Finance and rereferred to committee on Senate Organization, pursuant to Senate Rule 46 (2)(c)	. 496
12-09.	S.	Available for scheduling.	
2006			
01-12.	S.	Placed on calendar 1-17-2006 by committee on Senate Organization.	
01-17.	S.	Read a second time	. 528
01-17.	S.	Senate amendment 1 adopted	
01-17.	S.	Ordered to a third reading	
01-17.	S.	Rules suspended	
01-17.	S.	Read a third time and concurred in as amended, Ayes 31, Noes 1	
01-17.	S.	Ordered immediately messaged	. 529
01-24.	A.		
01-24.	A.		. 741
01-24.	A.	Placed on calendar 1-26-2006 by committee on Rules.	
01-26.	A.		. 757
01-26.	Α.		. 757
02-02.	A.	Report correctly enrolled	. 781

History	Proposal August 10,	August 10, 2012	
		Presented to the Governor on 2-3-2006	
		Report approved by the Governor on 2-7-2006. 2005 Wisconsin Act 109	
02-07.	A.	Published 2-21-2006	797



# WISCONSIN STATE LEGISLATURE





# WISCONSIN LEGISLATIVE COUNCIL AMENDMENT MEMO

# 2005 Assembly Bill 202

# Assembly Substitute Amendment 1

Memo published: November 14, 2005

Contact: Philip G. Cardis, Staff Attorney (267-0683)

Under current law, any group or organization may apply to the Department of Transportation (DOT) for designation as an authorized special group. If the application is approved, members of the authorized special group may obtain special distinguishing registration plates for certain vehicles, including automobiles and motor homes, that are owned or leased by special group members. A fee, in addition to the regular registration fee for the particular kind of vehicle, is assessed for the issuance or reissuance of most special plates.

Before October 2, 1998, authorized special groups whose members may obtain special distinguishing registration plates were specifically enumerated in state law. **Current law** provides that specific enumeration in state law of authorized special groups is limited to those special groups enumerated before October 2, 1998.

Assembly Substitute Amendment 1 creates exceptions to the general prohibition against specifically enumerating in state law special groups whose members may apply for special group registration plates. The substitute amendment establishes the following authorized groups that are military in nature: veterans of the Iraq War, the Afghanistan War, and Noble Eagles; students and alumni of the U.S. Military Academy (West Point), U.S. Naval Academy, U.S. Air Force Academy, U.S. Coast Guard Academy, and U.S. Merchant Marine Academy; and members of the Civil Air Patrol. In addition to the regular vehicle registration fee, special group members are required to pay a \$15 fee for issuance or reissuance of the special plates.

Also, the **substitute amendment** provides that the DOT consult with the Department of Veterans Affairs (DVA) before specifying the design of the Iraq War, the Afghanistan War, and the Noble Eagle plates. Further, prior to consultation with the DOT, the DVA shall solicit input from the state's veterans organizations regarding the design of the Iraq War, the Afghanistan War, and the Noble Eagle plates.

The **substitute amendment** provides a one-time appropriation increase to the DOT--Division of Motor Vehicles for \$18,200 from the transportation fund for the fiscal year in which this bill takes effect, to provide funding for the special registration plates created in the bill.

Also under **current law**, a person who is affiliated with a branch of the armed services or has another military affiliation may receive a specialized vehicle registration plate that reflects the person's affiliation. Upon the person's death, his or her surviving spouse may request DOT to permit the spouse to retain the plate. Under this **substitute amendment**, the surviving spouse may also request that the plate be personalized, modify any personalization on the plate, or request that a personalized plate be replaced with a regular plate. As under current law for other personalized registration plates, a surviving spouse pays a \$15 fee for personalizing plates or modifying the existing personalization, in addition to the costs of registering his or her vehicle.

#### **LEGISLATIVE HISTORY**

On November 11, 2005, the Assembly adopted Assembly Substitute Amendment 1 by a voice vote on the floor. The Assembly then passed the bill as amended, by a vote of Ayes, 97; Noes, 0. PGC:jal:ksm:wu



# Talking Points for Assembly Bill 202 (as amended in Assembly) November 16, 2005

- 1) Assembly Bill 202 was introduced at the request of retired Air Force Lt. Colonel Cliff Johnson of Prairie du Sac. Mr. Johnson is currently the U.S. Air Force Academy Liaison Officer for Wisconsin and U.S. Air Force Academy Liaison to the Wisconsin Wing of the Civil Air Patrol. He is a founder and former commander of the Wisconsin Air Patrol's 196<sup>th</sup> Squadron.
- 2) This legislation was first introduced last session as AB 194. It passed the Assembly on a voice vote but failed to get through the Senate before session adjourned.
- 3) AB 202 does NOT create new license plates. There are currently 40 military service and medal designations (decals) that can be affixed across the top of the military license plate. This bill (as amended) creates nine more designations (decals). They are:
  - a. Students and Alumni of the U.S. Military Academy
  - b. Students and Alumni of the U.S. Naval Academy
  - c. Students and Alumni of the U.S. Air Force Academy
  - d. Students and Alumni of the U.S. Coast Guard Academy
  - e. Students and Alumni of the U.S. Merchant Marine Academy
  - f. Members of the Civil Air Patrol
  - g. Iraq War Veterans
  - h. Afghanistan War Veterans
  - i. Noble Eagle Veterans
- 4) The DOT shall consult the Department of Veterans Affairs before specifying the design for the special group plates for Iraq War Veterans, Afghanistan War Veterans and Noble Eagle Veterans.
- 5) Under current law, the surviving spouse of a military veteran who had military plates may make a request of DOT to permit the spouse to retain the plate. This bill would allow the spouse to also request that the plate be personalized, modify any personalization on the plate, or request that a personalized plate be replaced with a regular plate. All pertinent fees still apply.
- 6) Rep. Musser introduced ASA 1 to AB 202 on the Assembly floor. ASA 1 incorporates three separate bills introduced by Rep. Freese (AB 202), Rep. Owens (AB 405) and Rep. Musser (LRB-3471/2).
- 7) Carson Frazier of the DOT opposes the bill because she believes the bill does not properly fund the DMV for issuing the plates. Rep. Freese believes this is up for interpretation.

### Issues that need to be discussed re: the funding in ASA 1 to AB 202

A couple of significant changes occurred when the Legislature, with the Governor's signature, passed WI Act 25 (the biennial budget).

First, an exception for persons required to pay an additional \$15 fee for military plates was created —

#### 341.14(6r)(b)2.

2. An additional fee of \$15 shall be charged for the issuance or reissuance of the plates for special groups specified under par. (f), except that no additional fee may be charged under this subdivision for the issuance or reissuance of the plates for special groups specified under par. (f) 1. to 32., 49., 49m., 51., or 56.

Secondly, a new \$15 fee was created for military plates but the funds are to be allocated to the Veterans Trust Fund –

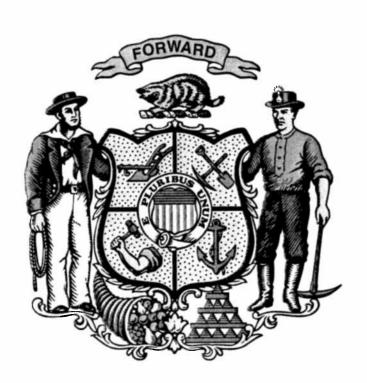
#### 341.14(6r)(b)9.

9. A fee of \$15 shall be charged for the issuance or reissuance of a plate for a special group specified under par. (f) 1. to 19., 20. to 32., 49., 49m., 51., or 56. All moneys received under this subdivision in excess of the initial costs of production of the special group plate under par. (f) 56. or \$27,600, whichever is less, shall be deposited in the veterans trust fund.

The Legislature and the Governor, through the passage of WI Act 25, have established that it's good public policy for the state to take the \$15 fee for military plates, beyond the regular \$55 registration fee, from the Transportation Fund and instead allocate that money to the Veterans Trust Fund.

In the fiscal estimate for AB 405, DMV said that they need \$10,200 for "initial data processing and system modifications" and also state that it costs "\$8,000 staff, plate, sticker, postage, and handling cost, to process and issue 50 plates." This fiscal is almost identical to the fiscal for AB 202. They get the \$8,000 figure by assuming 500 plates will be issued in the first year at \$16/plate.

If it's now the law that a \$15 issuance or reissuance military plate fee (for 40 military service or medal designations) goes to the Veterans Trust Fund instead of DOT, why should we allocate \$8,000 to the DMV for the provisions in this bill? It doesn't follow the intent of the law found in the budget bill. They should only receive an additional \$10,200 for data processing and system modifications.





Jim Doyle, Governor John A. Scocos, Secretary

#### STATE OF WISCONSIN, DEPARTMENT OF VETERANS AFFAIRS

30 West Mifflin Street, P.O. Box 7843, Madison, WI 53707-7843 PHONE: (608) 266-1311 1-800-947-8387 (WIS VETS)

WEB SITE: http://dva.state.wi.us E-MAIL: Headquarters@dva.state.wi.us

FAX: (608) 267-0403

November 16, 2005

Sen. Ron Brown, Chairman Senate Committee on Veterans, Homeland Security, and Military Affairs, Small Business and Government Reform State Capitol 409 South Madison, WI 53708

RE: 2005 Assembly Bill 202

#### Dear Chairman Brown and Committee Members:

Thank you for the opportunity to testify today in support of 2005 Assembly Bill 202. On behalf of the Wisconsin Department of Veterans Affairs and the state's half-million veterans that we serve, I want to offer a special thanks to the bill's authors, Representative Steve Freese and Senator Ron Brown.

Under current law, the \$15 issuance and re-issuance fee for 40 different veteran and military specialty group vehicle license plates is credited to the Veterans Trust Fund (VTF). Approximately 18,000 veteran and military specialty plates are currently issued. This means that, when fully implemented, about \$270,000 would be deposited in the VTF each fiscal year. This provision was enacted in 2005 WI Act 25 as part of the department's 10-year solvency plan for the VTF. The department originally estimated that the VTF would receive an additional \$500,000 of revenue from the issuance and re-issuance fees for veteran and military specialty plates.

The department supports the amendment to AB 202 that would require the \$15 issuance and re-issuance fee for the new military specialty plates authorized under this bill to be deposited in the VTF. The amendment would make the treatment of those revenues consistent with current law. The added revenues would move the total revenues generated from the issuance and re-issuance fees closer to the department's estimate of \$500,000 per fiscal year.

Thank you again for your hearing today on this important bill, and for your continued advocacy on behalf of all those who have served our nation in its times of need.

Sincerely,

DEPARTMENT OF VETERANS AFFAIRS

JOHN A. SCOCOS

Secretary

## **Assembly**

# **Record of Committee Proceedings**

# **Committee on Transportation**

#### **Assembly Bill 202**

Relating to: special distinguishing registration plates for groups that are military in nature and making an appropriation.

By Representatives Freese, Gronemus, Ballweg, Hahn, Hines, Kestell, Krawczyk, Musser, Nischke, Ott, Petrowski, Pridemore, Suder and M. Williams; cosponsored by Senators Brown, Schultz, Carpenter and Roessler.

March 14, 2005

Referred to Committee on Transportation.

April 21, 2005

#### PUBLIC HEARING HELD

Present:

(14) Representatives Ainsworth, Petrowski, Hahn, Suder, Friske, Ott, Lamb, Van Roy, Davis, Steinbrink, Gronemus, Vruwink, Molepske and

Nelson.

Absent:

(1) Representative Sherman.

#### Appearances For

• Rep. Steve Freese — Author

#### Appearances Against

• Carson Frazier — WisDOT

#### Appearances for Information Only

• None.

#### Registrations For

- Mike "Gunner" Furgal Veterans of Foreign Wars (VFW)
- Sen. Ron Brown
- Jeff Wiswell Civil Air Patrol

#### Registrations Against

• None.

#### May 19, 2005

#### **EXECUTIVE SESSION HELD**

Present:

(14) Representatives Ainsworth, Petrowski, Hahn, Suder, Friske, Ott, Lamb, Van Roy, Davis, Steinbrink, Sherman, Vruwink, Molepske and Nelson. Absent: (1) Representative Gronemus.

Chairperson Ainsworth asked for unanimous consent to introduce Assembly Amendment LRBa0527/1.
Unanimous consent was granted.

Moved by Representative Ott, seconded by Representative Petrowski that Assembly Amendment LRBa0527/1 be recommended for adoption.

Ayes: (12) Representatives Ainsworth, Petrowski, Hahn, Friske, Ott, Lamb, Van Roy, Davis, Steinbrink, Sherman, Vruwink and Nelson.

Noes: (2) Representatives Suder and Molepske.

Absent: (1) Representative Gronemus.

ASSEMBLY AMENDMENT LRBa0527/1 ADOPTION RECOMMENDED, Ayes 12, Noes 2

Moved by Representative Petrowski, seconded by Representative Ott that Assembly Bill 202 be recommended for passage as amended.

Ayes: (14) Representatives Ainsworth, Petrowski, Hahn, Suder, Friske, Ott, Lamb, Van Roy, Davis, Steinbrink, Sherman, Vruwink, Molepske and Nelson.

Noes: (0) None.

Absent: (1) Representative Gronemus.

PASSAGE AS AMENDED RECOMMENDED, Ayes 14, Noes 0

Kristina Boaldman Committee Clerk



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# **Record of Committee Proceedings**

### **Joint Committee on Finance**

**Assembly Bill 202** 

Relating to: special distinguishing registration plates for groups that are military in nature and making an appropriation.

By Representatives Freese, Gronemus, Ballweg, Hahn, Hines, Kestell, Krawczyk, Musser, Nischke, Ott, Petrowski, Pridemore, Suder and M. Williams; cosponsored by Senators Brown, Schultz, Carpenter and Roessler.

June 28, 2005

Referred to Joint Committee on Finance.

October 26, 2005

#### **EXECUTIVE SESSION HELD**

Present:

(16) Senators S. Fitzgerald, Lazich, Darling, Cowles, Leibham, Olsen, Decker and Taylor; Representatives Kaufert, Ward, Jensen, Stone, Rhoades, Meyer, Pocan and Colon.

Absent:

(0) None.

Moved by Senator S. Fitzgerald, seconded by Representative Kaufert that **Assembly Amendment 1** be recommended for adoption.

Ayes:

(16) Senators S. Fitzgerald, Lazich, Darling, Cowles, Leibham, Olsen, Decker and Taylor; Representatives Kaufert, Ward, Jensen, Stone, Rhoades, Meyer, Pocan and Colon.

Noes:

(0) None.

ADOPTION OF ASSEMBLY AMENDMENT 1 RECOMMENDED, Ayes 16, Noes 0

Moved by Senator S. Fitzgerald, seconded by Representative Kaufert that **Assembly Bill 202** be recommended for passage as amended.

Ayes:

(16) Senators S. Fitzgerald, Lazich, Darling, Cowles, Leibham, Olsen, Decker and Taylor; Representatives Kaufert, Ward, Jensen, Stone, Rhoades, Meyer, Pocan and Colon.

Noes:

(0) None.

# PASSAGE AS AMENDED RECOMMENDED, Ayes 16, Noes 0

Diane Harmelink

Committee Clerk



#### WISCONSIN ASSEMBLY 2005-2006 SESSION Speaker Gard

# AB 202

#### BY FREESE REGISTRATION PLATES FOR MILITARY PASSAGE

### AYES - 97 NAYS - 0 NOT VOTING - 1 PAIRED - 0

IN CHAIR: FREESE